



Knowsley Council

Knowsley Local Plan: Core Strategy

Statement of Previous Consultation

November 2012

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THIS REPORT SHOULD BE READ IN CONJUNCTION WITH THE FOLLOWING PUBLICATIONS:

- **Knowsley Core Strategy Issues and Options Paper: Report of Consultation (March 2010)**
- **Knowsley Core Strategy Preferred Options Report: Report of Consultation (December 2011)**
- **Knowsley Core Strategy: Accounting for Preferred Options Consultation (November 2012)**

PART A - STATEMENT OF PREVIOUS CONSULTATION

1. Introduction

- 1.1 This Statement of Previous Consultation sets out the details of publicity and consultation undertaken to prepare and inform the Knowsley Local Plan Core Strategy Development Plan Document.
- 1.2 This Statement fulfils the requirement of Regulation 22(1)(c) of the Town and Country Planning (Local Planning) (England) Regulations 2012 to prepare a statement setting out how the Local Planning Authority (LPA) has complied with Regulation 18 of the same Regulations in the preparation of the Local Plan.
- 1.3 This Statement should be read in conjunction with the following documents:
- Knowsley Core Strategy Issues and Options Paper: Report of Consultation (March 2010)
 - Knowsley Core Strategy Preferred Options Report: Report of Consultation (December 2011)
- 1.4 Throughout the plan preparation process, the Council have made extensive efforts to engage relevant agencies and the local community in the formulation and refinement of planning policies and proposals. At each stage of the Local Plan preparation process, the Council have adhered to the standards for consultation set out in the Council's Statement of Community Involvement (SCI)¹, as well as that established through government legislation and guidance. In many instances, the Council has gone beyond these minimum standards. This has included publicising consultation, inviting representations to be submitted and using those comments received to identify and address key issues within the Local Plan Core Strategy for Knowsley.
- 1.5 The Town and Country Planning (Local Planning) (England) Regulations 2012 requires that, at submission of the DPD, the Local Planning Authority must prepare a statement setting out:
- which bodies and persons were invited to make representations under regulation 18;
 - how those bodies and persons were invited to make such representations;
 - a summary of the main issues raised by those representations; and
 - how those main issues have been addressed in the DPD.
- 1.6 In accordance with these requirements, Part A of this statement will summarise the steps that have been taken to publicise, consult and engage with all consultation bodies at each stage of Core Strategy preparation, how this meets (or exceeds) the Knowsley SCI and how it

¹ Knowsley Statement of Community Involvement (Knowsley MBC, 2007)

meets the national legislative requirements. Part A should be read in conjunction with the aforementioned Reports of Consultation.

- 1.7 Part B contains previously unpublished material which explains how the Council has sought to account for and address issues raised through representations at the most recent stage of consultation.
- 1.8 For the purpose of this statement, it should be noted that the preparation of the Knowsley Local Plan Core Strategy spanned two planning frameworks – initially that of the Local Development Framework (LDF) which latterly became the Local Plan following changes to national Government policies and the adoption of the National Planning Policy Framework (NPPF) in 2012. Consultation that was undertaken under the LDF system is applicable to the preparation of the Local Plan Core Strategy and directly informed its evolution.

2. The Regulations

- 2.1 Preparation of the Knowsley Local Plan Core Strategy has fallen under two sets of legislation and guidance:
 - The Planning and Compulsory Purchase Act 2004, The Town and Country Planning (Local Development) (England) Regulations 2004 (which themselves were amended in 2008) and Planning Policy Statement 12 (PPS12)
 - The Localism Act 2011 (which amended certain sections of the above 2004 Act), The Town and Country Planning (Local Planning) (England) Regulations 2012 and the National Planning Policy Framework (NPPF)
- 2.2 All the consultation relevant to Regulation 18 of the 2012 Local Planning Regulations was conducted when Regulation 25 of the 2004 Local Development Regulations (as amended in 2008) was still in effect and prior to the publication of the 2012 Local Planning Regulations. However, the consultation conducted also fulfils the requirements of Regulation 18 of the 2012 Local Planning Regulations.
- 2.3 Each set of regulations state that the Council, in its role as local planning authority, must notify a range of agencies, organisations and individuals at each stage of the Local Plan preparation and invite them to submit representations on its content. These representations must then be considered in the development of the Local Plan.
- 2.4 Those bodies to be notified includes regulatory agencies, physical infrastructure delivery agencies, social infrastructure delivery agencies, major landowners, housebuilders and developers, minerals and waste management agencies, voluntary bodies, neighbouring local planning authorities, county councils and parish councils. In addition, the Council publicise each consultation stage and invite representations from the public, including Borough residents and any other groups or organisations.

- 2.5 The regulations state that that Council must make available the Local Plan document, and supporting documentation, at their principle office and at other places within their area, and publish the documents on the Council's website.
- 2.6 These requirements are the minimum for consultation and the Council's Statement of Community Involvement (SCI) establishes more detailed guidelines for engagement. The SCI was prepared in 2007 to set out the Council's standards and policies for involving the community in the planning process. It lists the different groups with which the authority intended to consult and describes the various methods to be used to engage and communicate with people. The Council are required to meet the standards set out in the SCI in all consultations related to local planning policy documents.

3. Stages of Consultation

- 3.1 The Local Plan Core Strategy preparation process has involved a number of stages and at each stage the Council has actively sought input from consultees to help shape the policies within the plan. This section explains the publicity and consultation methods used at each of those stages to promote and encourage active involvement in the Local Plan.
- 3.2 To support consultation, the Council maintains a consultation database which all consultees are recorded against. This database accords with the list of consultees provided in the SCI and is regularly updated. As and when further bodies or individuals make representations, their details are also added to the database for future use. People are also able to register onto the database through the Council website or by contacting the Local Plan team.
- 3.3 This consultation database is then used for all mail-outs related to consultation on local planning policy documents.
- 3.4 Table 1 below shows the stages of consultation for the Knowsley Local Plan Core Strategy so far. These stages are explained in more detail in the following paragraphs.

Table 1 – Stages of Consultation

Stage	Process	Timing
Initial Engagement	Stakeholder workshops, consultation on early evidence base	2008 – 2009
Issues and Options	Statutory consultation on potential approaches to spatial strategy and thematic policies	November 2009 – January 2010
Preferred Options	Statutory consultation on preferred policy options and discounted alternatives	June 2011 – September 2011

Proposed Submission Version	Statutory consultation on final Core Strategy document	October 2012 – December 2012
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Initial engagement

- 3.5 The **Plan Knowsley Workshops** were a series of interactive stakeholder engagement workshops facilitated by Vision Twentyone on behalf of Knowsley Council during July 2008. The primary objective of the 'Plan Knowsley' workshops was to establish an initial understanding of the views of key local stakeholders, working towards the creation of a vision for the emerging Core Strategy. Reports summarising the findings of the workshops were published in August 2008.
- 3.6 Additional informal stakeholder involvement was undertaken with a wide variety of colleagues and partners within the Council and the Strategic Partnership during the initial stages of Core Strategy preparation. This included regular meetings with the Council's own officer Steering Group for the Local Plan.

Issues and Options

- 3.7 Between late 2008 and mid 2009, the Council began the process of drafting the first consultation version of the Core Strategy: known as the **Issues and Options Paper**². The document was drafted in the form of a consultation paper, with clear issues being displayed, alongside potential policy options to deal with these. The drafting of the Paper drew on available evidence, as well as the initial consultation exercises undertaken. The central issue being consulted on in the Paper was the how the spatial strategy for the Borough could be progressed, while accommodating the competing priorities identified through the evidence base and national and regional policy. Political approval was gained at the Knowsley Cabinet meeting of 14th October 2009 to publish the Issues and Options Paper for a period of public consultation.
- 3.8 The formal period of public consultation was undertaken from November 2009 until January 2010. This represented consultation in accordance with Regulation 25 of the Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008 (the appropriate regulations at the time). The activities associated with this period of public consultation accorded with and exceeded the requirements of the Knowsley Statement of Community Involvement, as the Council sought to engage with as many local people and stakeholders as possible in this early stage of Core Strategy preparation. The consultation focused on the content of the Issues and Options Paper, and in particular on presenting policy options for tackling the strategic challenges in Knowsley. This included a potential

² Knowsley Core Strategy – Issues and Options Paper (Knowsley MBC, 2009)

spatial vision, strategic objectives and spatial strategy for the development of the Borough, alongside a range of policy options for dealing with area-based and theme-based issues. A summary leaflet was produced, which focused on the spatial strategy, including the three potential broad spatial options which the Council sought feedback on.

- 3.9 The Issues and Options consultation phase included wide range of consultation methods, including:
- Events – in libraries, leisure centres and One Stop Shops
 - Presentations – to partnership meetings; to specialist groups; to local Councils; to internal officer groups.
 - Publication of materials – in Council libraries and One Stop Shops; on the Council’s website
 - Information dissemination – summary leaflets sent to all households; communication on business newsletter; public notice; press coverage
 - Direct communications – letters and emails to LDF consultation database
 - Online consultation – use of consultation portal; use of Council website; use of social networking facilities
- 3.10 The consultation period resulted in a wide range of responses, which are detailed in the Core Strategy **Issues and Options – Report of Consultation**³. This report summarises the responses made to the summary leaflet and full document, and also summarises the discussions held at various internal and external consultation events which the Council held with a wide variety of groups and organisations. In particular, both qualitative and quantitative feedback was given regarding the broad spatial options which featured in both the full Issues and Options Paper and also in the supporting Summary leaflet. This influenced the development of the spatial strategy to a large degree, indicating which of the options was preferred by the majority of stakeholders who responded to the consultation. Additional feedback also influenced different elements of the Core Strategy, including around the selection of regeneration priorities, and the introduction of potential new policy areas, such as for affordable housing.

Preferred Options

- 3.11 Following on from the Issues and Options stage, the Council began working towards the drafting of a **Preferred Options Report**⁴. This Report drew on the findings of the Issues and Options consultation, results of initial technical assessments, as well as additional evidence collated by the Council. The Report also had to response to changing circumstances, both in terms of national and regional policy (as

³ Knowsley Core Strategy Issues and Options Paper – Report of Consultation (Knowsley MBC, 2010)

⁴ Knowsley Core Strategy Preferred Options Report (Knowsley MBC, 2011)

discussed above) and also rapidly changing economic circumstances. The Preferred Options Report represented a logical step forward, presenting a draft spatial strategy and a range of preferred policy approaches for consultation purposes. The Report made it clear how alternative policy options has been rejected, and also included a range of supporting text which supported and sought to justify the policy approaches put forward by the Council. The Council's Cabinet gave the appropriate political approval on 8th June 2011 for the Preferred Options Report to be published for a period of consultation.

- 3.12 A formal period of consultation on the Preferred Options Report was undertaken from June 2011 until September 2011. This represented consultation in accordance with Regulation 25 of the Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008, and essentially was a second phase of "Regulation 25" consultation, following on from the Issues and Options Paper consultation in late 2009 / early 2010 (again, meeting the appropriate regulatory requirements at the time). As for the Issues and Options consultation, the activities associated with this period of public consultation accorded with and exceeded the requirements of the Knowsley Statement of Community Involvement. At this important stage of consultation, the Council sought to engage with as many local people and stakeholders as possible. The Preferred Options Report itself was in the form of a draft Core Strategy, including a vision, strategic objectives and a range of "preferred policy options", including for spatial strategy policies, area-based regeneration policies and thematic policies. Each policy was supported by a range of alternative but discarded options, as well as supporting materials about how the implications of the previous Issues and Options stage have been taken into account. The consultation focused on the content of the Preferred Options Report and in particular on the preferred spatial strategy and its potential impacts on Knowsley's townships. This was reflected in the summary leaflet which was produced to support the consultation, which included the preferred spatial strategy, key diagram and area priorities, as well as details of how to participate in the consultation.
- 3.13 The Preferred Options consultation included wide range of consultation methods, including:
- Events – in town centres including Kirkby, Prescott, Huyton, Halewood and Whiston
 - Presentations – to partnership meetings; to specialist groups; to internal officer groups; to local Town and Parish Councils
 - Publication of materials – in Council libraries and One Stop Shops; on the Council's website
 - Information dissemination – summary leaflets sent to all households; communication on business newsletter; public notice; press coverage
 - Direct communications – letters and emails to LDF consultation database

- Online consultation – use of consultation portal; use of Council website; use of social networking facilities

3.14 The consultation period resulted in a wide range of responses, which are detailed in the Core Strategy **Preferred Options – Report of Consultation**⁵. This report summarises the responses made to the summary leaflet and full Preferred Options Report document, and also summarises the responses made to key supporting documents such as the draft Green Belt Study – Knowsley Report.

Proposed Submission

3.15 Following on from the consultation on the Preferred Options Report, in late 2011, the Council began work towards the final stage of Core Strategy preparation: drafting of the **Proposed Submission Version**⁶. This is the version of the Core Strategy which the Council will seek to progress through Examination to adoption. The drafting process drew on the findings of the Preferred Options consultation, including the production of key documents which detailed the Council's response to the main issues raised by those responding to the consultation. The process also included accounting for the recommendations arising from the interim technical assessments including the Sustainability Appraisal and Habitats Regulation Assessment. During this phase, the Council also prepared and finalised its Core Strategy evidence base, with the findings of new studies and technical reports feeding into the Proposed Submission version report. Again, the Council also had to account for a range of changes at the national level in drafting the final policies (see sections of this report relating to the NPPF).

3.16 Knowsley Council gave the required political consent to publish the Local Plan Core Strategy and subsequently submit the document to the Secretary of State for Examination, on 19th September 2012. Publication consultation will be undertaken on the Proposed Submission Version between October and December 2012. This statement is published in support of this consultation period.

3.17 Following on from this consultation period, the Council will collate representations received, summarise the key issues raised and forward these to the Examination in Public. This is anticipated to be completed by Spring 2013.

Summary of Consultation Methods

3.18 Table 3.1 shows a summary of the consultation methods used at each stage of formal consultation on the Local Plan Core Strategy, including the categories of consultation methods required within the SCI. Further

⁵ Knowsley Core Strategy Preferred Options Report: Report of Consultation (Knowsley MBC, 2011)

⁶ Knowsley Local Plan Core Strategy Proposed Submission Version (Knowsley MBC, 2012)

detail for the Issues and Options and Preferred Options stages are given within the respective Reports of Consultation.

Table 3.1 Summary of Consultation Methods Used

Consultation / Publicity	Undertaken at Stage			
	Early Engagement	Issues and Options	Preferred Options	Proposed Submission Version (planned)
Council Website		✓	✓	✓
Other electronic forms of Consultation – Facebook, Twitter, Intranet		✓	✓	✓
Emails and formal letters		✓	✓	✓
Documents sent to selected organisations and individuals		✓	✓	✓
Stakeholder meetings – Members, Partnerships, Committees	✓	✓	✓	✓
Local Public Forums – Town & Parish Councils, Area Partnership Boards		✓	✓	✓
Exhibitions, displays and road shows		✓	✓	
Documents for inspection at Council Offices and libraries.		✓	✓	✓
Leaflets and brochures		✓	✓	
Statutory notices in press		✓	✓	✓
Media press and broadcasting		✓	✓	✓
Questionnaires and surveys.		✓	✓	
Newspapers		✓	✓	✓

4. Bodies Invited to Make Representations

- 4.1 The Knowsley SCI (at Appendix 1) contains a list of those bodies and organisations that were to be consulted through the Local Plan stages. This included statutory, general and other consultees.
- 4.2 These consultees were registered in the consultation database, along with those people who had submitted representations in earlier stages of the Core Strategy or Supplementary Planning Documents (SPDs), as well as others who had registered onto the database to be kept informed of progress with the Local Plan. New consultees submitting representations at each stage, where a name and contact details were given, were automatically added to the database.
- 4.3 All those included in the consultation database were notified of consultation through a postal or email mail-shot at each stage of the Local Plan's preparation. These shots stated that consultation was about to commence, explained what the consultation was on, stated

the duration of consultation (including start/end dates), explained how they could find out further information and how they could comment and submit their representations.

- 4.4 As at May 2012, the consultation database contained over 1500 entries. All consultees have the option to 'opt-out' of receiving further information from the Council at any time.
- 4.5 In addition to the consultation database, further groups were invited to make representations.
- 4.6 The Council's employment team hold a database of businesses in Knowsley, and the Local Plan team was able to include items on the monthly business newsletter which reaches these businesses.
- 4.7 In addition, for selected stages of consultation, including the Issues and Options and Preferred Options stages, summary leaflets were mailed to each residential address in Knowsley. This numbered over 60,000 deliveries.
- 4.8 Further invitations to comment were made to residents, businesses and other stakeholders through a variety of methods, including attendance at roadshow events, workshops and other events. Posters in public places, website updates, Facebook and Twitter feeds also publicised consultation periods and encouraged bodies to respond.
- 4.9 Appendix 1 shows the list of those bodies the Council is obliged to contact to invite to make representations on the Local Plan Core Strategy. The membership of this list has changed as the Core Strategy has been progressed, based on changes to legislation and regulations, as well as national policy. The list given at Appendix A represents the list as at publication of this document. Additional lists relating to those bodies contacted at the Issues and Options and Preferred Options stages are available within the respective detailed Reports of Consultation for these stages of consultation.
- 4.10 Appendix 2 shows the list of bodies, in addition to those listed at Appendix 1, present on the Knowsley Local Plan consultation database. These are businesses, organisations, agencies and private individuals who have either specifically requested to be added, or have been added as a result of their involvement in previous consultations on Knowsley Local Plan documents. The names of organisations / individuals only are given, to protect information relating to addresses and email contact details being made available.

Appendix 1 – List of Bodies Invited to Make Representations (as at November 2012)

North West Regional Assembly
North West Regional Development Agency
Neighbouring Authorities:
Liverpool City Council
Sefton Metropolitan Borough Council
Halton Borough Council
St Helens Metropolitan Borough Council
Wirral Metropolitan Borough Council
West Lancashire Borough Council
Lancashire County Council
Cheshire West and Chester Council
Natural England
The Environment Agency
English Heritage
Highways Agency
Merseytravel
Network Rail
NHS Merseyside
Knowsley Public Health
Knowsley Clinical Commissioning Group (CCG)
United Utilities (Water supply/Waste water)
National Grid (Gas/Electricity)
Scottish Power (Electricity)
N-Power Renewables
Virgin Media
MONO
British Telecom
Town and Parish Councils:
Whiston Town Council
Prescot Town Council
Halewood Town Council
Knowsley Parish Council
Cronton Parish Council
Tarbock Parish Council
Simonswood Parish Council
Aintree Village Parish Council
Melling Parish Council
Rainhill Parish Council

Appendix 2 – The Consultation Database (as at November 2012)**Organisations (alphabetical order)**

1st 4 Kirkby	Cass Associates
4NW	CB Richard Ellis Ltd
ACEVO	CBI
Acorn Farm	CBI Centre Point
Age Concern Knowsley	CDP Ltd
Ainscough Strategic Land Ref:	CEN KOPV
Auckland Park Interests	Centre for Ecology and Hydrology
Aintree Village Parish Council	Cheshire West and Chester
Amalcroft Properties	Borough Council
Ambulance Service	Church Commissioners for
AMEC E&I UK	England
Arena Housing Association	Civic Trust for the North West
Arriva Merseyside	Civil Aviation Authority
Baker Associates	Colliers CRE
Bakers Green	Colliers International
Barbour ABI	Community Empowerment
Barratt Homes	Network
Barton Willmore	Confederation of Passenger
BASC Northern Centre	Transport
Bellway Homes	Connexions
Bidwells Carpenter Planning	Council for Voluntary Service
Bloor Homes North West	Country Land and Business
Bluebell	Association (CLA)
Bluebell Estate	Countryside Properties Ltd
BNP Paribas Real Estate	Court Hey Residents Association
Bold Manor Community Group	CPM (UK) Ltd
Bowring Park Residents	CPRE Lancashire Branch
Association	Cronton Parish Council
British Aggregates Association	Cross Lane Residents
British Energy	Cycling Projects
British Geological Survey	David Wilson Homes North West
British Telecom	Defence Estates
British Waterways North West &	Delph Residents Action Group
Wales	Department for Business
Brook & Cook Street Residents	Innovation and Skills
Brook Residents	Department for Environment, Food
Brookhouse Group	& Rural Affairs
Brookhouse/Bakers Green	Department for Transport
Building Research Establishment	Department for Work and Pensions
Byways and Bridleways Trust	Department of Constitutional
C.E.N & Neighbourhood Watch	Affairs
CA Planning	Department of Culture, Media and
CABE	Sport
Caldecotte Consultants	Department of Health
Campaign for Real Ale (CAMRA)	Design Council Cabe

Development Planning Partnership
Development Securities PLC
Domestic Electrics Merseyside
DPP
Drivers Jonas
Drivers Jonas Deloitte
Eccleston Parish Council
Edmund Kirby
Elan Homes
Eli Lilly and Company Ltd
Emery Planning Partnership
English Heritage - NW
EnviroLink Northwest
Environment Agency
Environmental Compliance Limited
EPP
Equality and Human Rights Commission
Everton FC
Field Lane Neighbourhood Network
Fields in Trust
Fisher German
FLP
Forestry Commission - NW
Forster and Company
Freight Transport Association
Frost Planning Limited
Fusion Online Limited
Gerald Eve
GONW
Greenbrook Construction Ltd
Greenwood Residents
Grosvenor Liverpool Fund
Groundwork Merseyside
GVA
GVA Grimley
Hale Parish Council
Halewood Amenities Committee
Halewood Community Network
Halewood Community News
Halewood Health Forum
Halewood International Limited
Halewood Pathways
Halewood Town Council
Halewood Village/Tarbock Area Ca
Halewood Youth In Community
Halton Borough Council

Hazelmere Residents Association
Health and Safety Executive
Health In Halewood
Healthlink
Help The Aged
High Hills Community Association
Highfields residents
HighPoint Residents Association
Highways Agency
Himor Group
Home Builders Federation
Homes and Communities Agency
HOW Planning Ltd
Howard Ward Residents
Huyton Community Trust
Huyton Manor Residents Group
Ibstock Group Ltd
ICCM
JASP Planning Consultancy Ltd
JMP Consulting
Job Centre Plus
Jones Lang Lasalle
Junction Property Limited
JWPC Ltd
KEMS
KHT
King Sturge LLP
Kings Gaming Centre
Kirkby Residents Action Group
Kirkby Team Ministry
Kirkwells Town Planning Consultants
Knowsley Age UK / Age Concern
Knowsley Borough Council
Knowsley Business Watch
Knowsley Chamber of Commerce
Knowsley Clinical Commissioning Group (CCG)
Knowsley Development Trust
Knowsley Enterprise Academy
Knowsley Friends of the Earth
Knowsley Housing Trust
Knowsley Liberal Democrat Group
Knowsley Liberal Democrats - Kirkby Branch
Knowsley Link
Knowsley MBC Multi Faith and Belief Group

Knowsley Older People's Voice
Knowsley Parish Council
Knowsley PCT
Knowsley Public Health Team
Knowsley Village Community Association
Knowsley Village Community Network
Lamb and Swift Commercial
Lancashire Association of Local Councils
Lancashire County Council
Landbanking Action Committee
LCR Local Enterprise Partnership
Leathers Lane/Wood Road Community Association
Littledale Residents Association
Liverpool 14 Community Action Group
Liverpool City Council
Liverpool Institute of Higher Education
Liverpool JMU
Liverpool John Lennon Airport
LMC Associates Ltd
Mackets Community Association
Maro Developments
Marshfield Community
Matthews and Goodman LLP
Mayor of London
Maypole Farm
McDyre & Co. Ltd
Melling Parish Council
Mersey Rail
Mersey Strategy
Merseyside Archaeological Advisory Service
Merseyside Environmental Advisory Service (MEAS)
Merseyside Fire and Rescue Service
Merseyside HAZ
Merseyside No.1 circuit of Jehovah's Witnesses
Merseyside Police (Huyton)
Merseyside Police HQ
Merseyside Policy Unit
Merseyside Waste Disposal Authority

Merseytravel
Mill Properties
Mineral Products Association
Mobile Operators Association (MOA)
Mono Consultants Ltd
Morris Homes (North) Ltd
Nathaniel Lichfield & Partners
National Farmers Union - NW
National Federation of Builders Limited
National Forest Company
National Grid - Electricity
National Grid - Gas
National Grid Company
National Market Traders Federation
Natural England
NDC
Network Rail
NewHeartlands
NHS Merseyside
NJL Consulting
North Huyton Neighbourhood Network
North Huyton New Deal - New Future
North West Chamber of Commerce
North West Regional Leaders Board
Northern Trust
Northern Venture
NorthWest Development Agency
Northwood Health Focus Group
Northwood Neighbourhood Network
Northwood Regeneration Partnership
npower renewables
NV Assets LLP
Ofcom Field Operations - England North
Office of Government Commerce
Office of Rail Regulation
Older peoples Voice
Open Spaces Society
Orbit Investments (Properties) Limited

Origin3 Ltd
PALS-KPCT
Passenger Focus
Patten Properties Limited
Peacock and Smith
Peel Holdings (Land and Property) Limited
Peel Investments North Ltd
Peel Ports
Persimmon Homes
Planning Aid
Planning Potential
Plot of Gold Ltd
Prescot and Whiston Neighbourhood Network
Prescot Business Park Limited
Prescot Town Council
Primary Fluid Power
Procter and Gamble
Public Health Team, NHS Knowsley
Quarry Products Association
RADRA
Rail Freight Group
Rainford Parish Council
Rainhill Civic Society
Rainhill Parish Council
Ramblers
Rapleys LLP
Reading Reform Foundation
Redrow
Redrow Homes
Remondis UK Limited
RenewableUK
Residents Association
Residents of Foxshaw Close, Windy Arbor Close and Simons Close
RHA Northern Region
Roby Neighbourhood Network/Huyton U3A
Roman Summer
Roman Summer Associates Ltd
Royal Mail Group
Royal Oak Residents association
RPS
RSPB Northern England Region
RSPCA

RSPCA - Halewood
Rupert Road Residents Association
Sanderson Weatherall
Savills
Savills (L&P) Ltd
Scottish Power Energy Networks
Seddon Associates
Sefton Metropolitan Borough Council
Simonswood Parish Council
Skills Funding Agency
South Avenue Residents
Southdene community Association
Southdene Neighbourhood Network
Spawforths Associates
Spencer Industrial Estates Limited
Spennithorne Regeneration Limited
Sport England - NW Region
St Chad's Church / Centre 63 Ltd
St Gabriels Neighbourhood Network
St Gabriel's Residents
St Helens Metropolitan Borough Council
St John's Residents
St. Andrew's Church
Steven Abbott Associates LLP
Stewart Ross Associates
Stockbridge
Stockbridge Village
Stronston Ltd
Strutt & Parker LLP
Sustrans
Swanside City Association
Swanside Community Association
Swanside Road
Tarbock Parish Council
Taylor Wimpey UK Limited
Taylor Young
The Coal Authority
The Co-Operative Group - Planning
The Crown Estate
The Disabled Persons Transport Advisory Committee
The Emerson Group
The Home Office

The Housing Corporation
The Land Trust
The Mersey Forest
The Mersey Partnership
The National Federation of Gypsy Liaison Groups
The National Trust
The Planning Bureau
The Planning Inspectorate
The Planning Studio Ltd
The Ramblers Association
The Showmen's Guild of Great Britain
The Stanley Estate and Stud Co
The Theatres Trust
The Wildlife Habitat Trust
The Wildlife Trust Lancs, Manc.and North M'side
The Woodland Trust
Torrington Drive Community Association
Tower Hill Neighbourhood Network
Tower Hill Residents Association
Transport for London
Traveller Law Reform Project
TravelWise
Tribal MJP
Turley Associates
Unite the Union

United Utilities Property Services Ltd
United Utilities Water plc
Valley Community Association
Victoria Road HA
Villages Housing Association
Virgin Media
Wainhomes Development Ltd
Warrington Borough Council
West Lancashire Borough Council
Weston House
Westvale Neighbourhood Network
Whiston Pathways
Whiston Town Council
Whitelodge Residents
Wigan Metropolitan Borough Council
WIKED
Wilson Commercial Consulting Ltd
Windle Beech Winthrop Ltd
Windle Parish Council
Wirral Metropolitan Borough Council
Women for Kirkby's Future
WYG Planning & Design
Youatt Avenue Residents Association
Youth Forum

General Public (alphabetical order)

Mr Paul Allen
Robert Arnall
Ms Angela Atkinson
Mr P. R Bate
Edward Bean
Mrs Lisa Bending
John Benn
Ms J Bennett
Sheila Berry
Mr Tom Betts
Mr Samuel Birch
Mr David Bond
Mr Thomas Boyle
Mr Nick Brearley
Mr Cornelius Brooks
Mr Jason Brown
Mr Jonathan Burns
Amy Byrne
Moya Clarke
Carol Clarke
Mr Stan Cleary
Cllr Eddie Connor
Ms Emma Cordingley
Mr Charles Alfred Daly
Mr Jermaine Daniels
Peter Davis
Mrs I G Davis
Mr Charles Decker
Ms Gemma Dixon
Mr V Donnelly
Mrs Joyce Duckworth
Kenneth Dunn
S Edwards
Mr A G Edwards
Mr Terry Fielding
J Fitzgerald
Mrs Joan Fitzsimmons
Miss H M Flute
Miss Ruth Ford
Mr David Forster
Ms Leanne Foster
Chris Greenway
Mr Robin Greenway
Mr Daniel Greylish
Mrs Norma Griffiths
Mr Scot Halliday

Mr Gerard Halliday
C Harmer
Mr Harrison
Mr and Mrs W. S. Harrison
Mrs Nora Haynes
David Holmes
Mr Peter Horsfall
Colin Irlam
Ms Sandra Jaycock
Mr Adrian Jones
Mr David Kent
Laura Kettle
Mr Thomas Kirkwood
Mr John Lawday
Mrs Lawday
Mr Tom Leonard
Mr Tom Leonard
Mr Richard Mainwaring
S M McCarthy
Miss R McGowan
Nicola Meredith
Mrs P M Meredith
Mr Billy Middleton
Mr Graham Moorcroft
Debby Murphy
Mrs Anna Murray
Mr Clive Narrainen
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Mr George Newby
Mr Kieron O'Neill
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Mrs Carol Peers
Mr Tom Phillips
Mr Joe Price
Ms Vivtest Reading
Mr and Mrs Rees
Mrs Marie Reeve
Dr Allan Richardson
Vicki Richardson
Mr James Robinson
Mr Carl Rowe
Mr George Rowlands
Matthew Rudder
Mr George Russell
Mr Nick Sandford

Statement of Previous Consultation

Mr Graeme Schlueter
Mr L Seagraves
Mr R Smith
Dave Smithson
Ms Lindsey Stephens
Mr John Steven
Mr Sebastian Tibenham
Mr Mike Townson
Mr Wayne Tully
Mr David Wardale

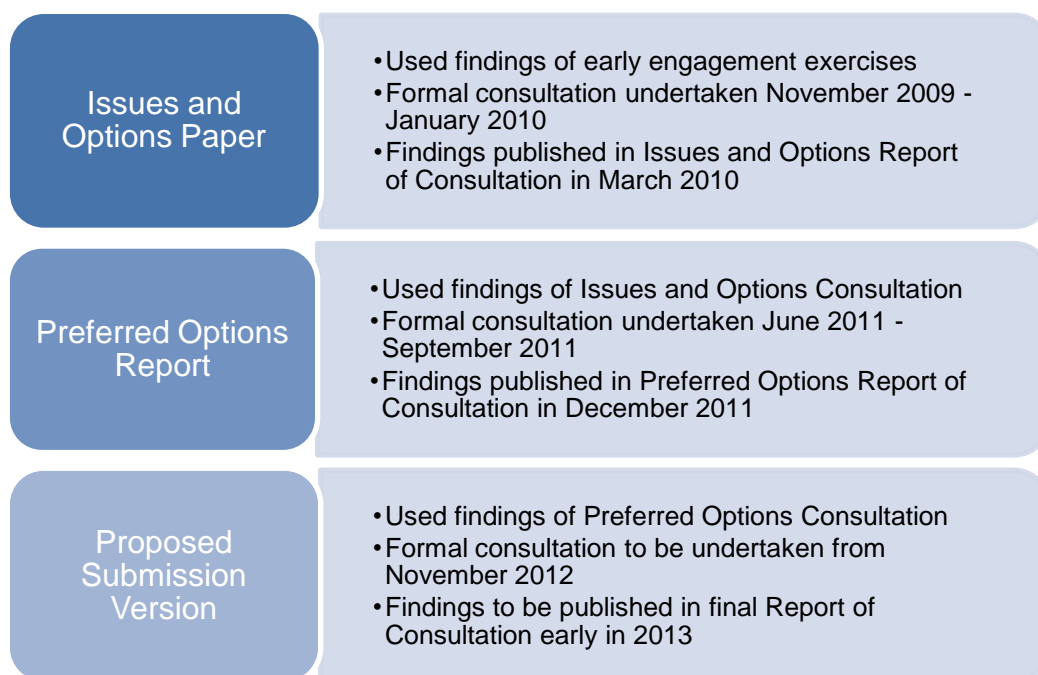
Knowsley Local Plan Core Strategy

Mr Robert Watkin
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PART B – SUMMARIES OF THE MAIN ISSUES RAISED BY THE REPRESENTATIONS AND HOW THOSE REPRESENTATIONS HAVE BEEN TAKEN INTO ACCOUNT

1. Introduction

- 1.1 This part of the Statement of Previous Consultation sets out how Knowsley Council has approached summarising the main issues raised through consultation on the Knowsley Local Plan Core Strategy, and has sought to account for these issues through subsequent stages of plan preparation. The purpose of this document is to supplement the information set out in the Statement of Previous Consultation (Part A) and to meet the requirements of Regulations 17, 18 and 19 of the Town and Country Planning (Local Planning) (England) Regulations 2012. These regulations require the inclusion of such a statement within the proposed submission documents to accompany a Local Plan document.
- 1.2 In preparing the Knowsley Local Plan Core Strategy, the Council has undertaken several distinct stages of consultation, including formal stages at Issues and Options and Preferred Options Stages. At each of these stages, a range of parties were formally invited to submit comments on the consultation documents, as described in Part A. The stages are set out as follows:



- 1.3 The method used by the Council in collating responses, summarising the main issues raised and accounting for these main issues are set out in the following sections of this Report.

2. Issues and Options to Preferred Options

- 2.1 The Issues and Options Paper was consulted on from November 2009 until January 2011. The Paper asked for responses to be given to a wide range of issues which the Council anticipated would be dealt with in the Core Strategy, and presented a range of possible policy options which could be used to respond to these issues. Following on from the conclusion of the consultation period, the Council prepared a formal Report of Consultation⁷ for the Issues and Options Paper. The Report accounts for the range of consultation responses which submitted by via leaflet return, letter, email and the consultation portal.
- 2.2 The Report of Consultation is set out in a number of sections, relating to a) written and online response to the Issues and Options Paper and Summary Leaflet, b) issues raised during consultation events. These sections were ordered in accordance with policy issues. The Report of Consultation document focuses on the responses to the questions posed in the Issues and Options Paper itself. An example of the section of the Issues and Options Paper, and the corresponding section of the Report of Consultation, is set out in Figures 1 and 2 below.

Figure 1 Excerpt: Knowsley Core Strategy Issues & Options Paper, pg 32

<p>Issue ST 3</p> <p>FUTURE ROLE OF KNOWSLEY'S TOWNSHIPS</p> <p>Do you agree that Huyton, Kirkby, Prescott/Whiston and Halewood should each be identified as "larger suburban centres" within which new development and interventions will be encouraged as set out above?</p>
<p>Option ST3. 1</p> <p>Yes, Huyton, Kirkby, Prescott/Whiston and Halewood should each be identified as "larger suburban centres".</p>
<p>Option ST3. 2</p> <p>No, Huyton, Kirkby, Prescott/Whiston and Halewood should not be identified as "larger suburban centres".</p>

⁷ Knowsley Core Strategy Issues and Options Paper: Report of Consultation (Knowsley MBC, 2010)

Figure 2. Excerpt: Knowsley Core Strategy Issues & Options Paper: Report of Consultation, page 42

Issue ST3			Issue Totals
Do you agree that Huyton, Kirkby, Prescott/Whiston and Halewood should each be identified as “larger suburban centres” within which new development and interventions will be encouraged as set out above?	ST3.1: Yes, Huyton, Kirkby, Prescott/Whiston and Halewood should each be identified as “larger suburban centres”.	ST3.2: No, Huyton, Kirkby, Prescott/Whiston and Halewood should not be identified as “larger suburban centres”.	
Supportive Comments	4	0	4
Other Comments	0	0	0
Non-Option Specific	-	-	1
Total Comments	4	0	5
% Supportive per Option Comments	100	0	
% of Overall Options Supported	100	0	
% Total Comments / ST3 Total	80	0	

- 2.3 In addition to the quantitative analysis shown in Figure 2, the Council carefully reviewed the detailed content of the responses submitted during the Issues and Options consultation in drafting the Preferred Options Report. This included considering how the issues raised would affect the development of the preferred policy options that the Council decided to consult on. The nature of the questions asked at the Issues and Options stage meant that the responses given to the written consultation and at consultation events were mainly in the form of suggestions and ideas, and expressions of a preference for an approach, rather than comments on clear policy directions. This meant that the Council did not consider it appropriate to give a detailed response to these issues, but rather review and consider them in detail in developing the preferred policy options to deal with each issue.
- 2.4 To this end, within the Preferred Options Report, for each policy area, the primary and secondary links with the Issues and Options Paper were given, and the main issues raised at the Issues and Options stage in relation to this were listed beneath the preferred policy wording, under the banner of “Summary of Issues and Options Consultation Responses”. The section included bullet points of the main points raised. This meant that in reviewing the preferred policy wordings, readers were able to compare this with the main issues raised at the previous stage, and determine how the Council took these views forward through the Preferred Options Report.

- 2.5 An example of this is given in Figure 3, in an excerpt from the Preferred Options Report, Preferred Option CS6. This shows the primary and secondary linkages with Issues and Options Paper sections, as well as a summary of the detailed comments made at this stage. This “Policy Progression” section also included a summary of the main issues raised through the Sustainability Appraisal which had also been undertaken on the Issues and Options Paper.

Figure 3. Excerpt: Knowsley Core Strategy Preferred Options Report, pg 85.

Policy Progression 6			
Policy Progression - Preferred Option CS6			
Primary Linkage to Issues & Options Policy Areas	ST7	Secondary Linkages to Issues & Options Policy Areas	ST3; ST12; ST13; ST14; ST15; TH4
Summary of Issues & Options Consultation Responses	<ul style="list-style-type: none"> • Consideration of the context of PPS4 advice would be important in establishing a retail hierarchy and if seeking to enhance the retail function of the town centres within the Liverpool City Region. • All existing town centres should aim to increase the diversity of town centre uses, including consideration of the contribution of residential, educational and employment development. • Improvements to the design and layout of town centres should be supported. • Enhancement of local character should be supported, to bring about benefits for the natural environment. • There is a need to address the imbalance of retail provision within Knowsley – Huyton has recent town centre development / improvements and Prescott has the successful Cables Retail Park – and hence there is a need to direct investment to Halewood and Kirkby. • Kirkby Town Centre should be accepted as a regeneration priority with retail provision commensurate in scale with its role and function as a town centre within Knowsley and should not harm other town and district centres in adjacent Authority areas. • Halewood currently lacks retail provision, with the vast majority of retail expenditure leaking to areas outside the Borough and hence there is a critical need for new development to be brought forward at Ravenscourt. • Consideration should be given to Chapter 4 of the PPS4 Practice Guidance ‘Planning for Town Centres’ for advice on developing appropriate strategies. 		

3. Preferred Options to Proposed Submission

- 3.1 The Knowsley Core Strategy Preferred Options Report was consulted on from June to September 2011. The Report published a range of preferred policy approaches, covering a wide range of topics. Each preferred policy option was accompanied by supporting information,

which included a summary of the alternative policy options considered by the Council, along with an explanation as to why such options were discounted. Following from the conclusion of the Preferred Options consultation period, the Council prepared a formal Report of Consultation⁸ for the Preferred Options Report. This Report accounts for the range of responses that were submitted by via leaflet return, letter, email and the consultation portal.

- 3.2 The Report of Consultation is set out in a number of sections, relating to a) responses to the Preferred Options summary leaflet, b) responses to the full Preferred Options Report and c) responses to the supporting documents published alongside, including the Green Belt study. The full text of all written responses to the main report was made available on the Council's consultation portal. In addition, the Council summarised the main issues raised within the Report of Consultation, alongside the main issues raised in response to the summary leaflet and supporting evidence base documents.
- 3.3 Some of the policy areas within the summary leaflet and Preferred Options Report received a great deal of attention with regard to the number and detail of representations received. This included both detailed arguments in objection to, and in support of, the chosen policy approach. Given the formality of the Preferred Options stage, the Council considered it necessary to formally respond to the issues raised. This exercise aimed to identify whether any arguments put forward through the consultation would result in a change to the policy direction set out in the Preferred Options Report. In addition, where an argument suggested an alternative approach but this was not considered to be appropriate, the Council considered it necessary to defend its position as to why the policy had not been changed. In essence, this process explains how the Council took the main issues raised into account in drafting the Proposed Submission Version. A separate document, "Knowsley Core Strategy: Accounting for the Preferred Options Consultation"⁹ sets out this process, and is explained in further detail below.
- 3.4 Each of the main issues raised for the Core Strategy policy areas (i.e. CS1, CS2, etc.) have been listed out in table form in the "Accounting for the Preferred Options Consultation" document. These are referenced with paragraph numbers from the Report of Consultation, to ease read-across between the two documents. For each issue, the Council has responded as to whether the issue raised has resulted in a change to the Core Strategy (i.e. with a "yes" or a "no"), as policies progress from Preferred Options to Proposed Submission version. This position is supplemented with explanatory text, which sets out why a change has or has not been made, with reference to relevant

⁸ Knowsley Core Strategy Preferred Options Report: Report of Consultation (Knowsley MBC, 2011)

⁹ Knowsley Core Strategy: Accounting for the Preferred Options Consultation (Knowsley MBC, 2012)

justification. In some cases, the main issue raised does not request a change, or does not raise matters which are relevant to spatial planning and the Core Strategy. In these cases, the Council has sought to respond to these issues explaining why accounting for the response is not relevant to the process.

- 3.5 A further table within the “Accounting for the Preferred Options Consultation” document has been produced listing out all of the responses to the Preferred Options Report summary leaflet. These have been treated in a similar manner to the above, with a response as to whether the points raised have resulted in a change to the Core Strategy, and text explaining the Council’s position. A proportion of the responses received in this way are not relevant to the Core Strategy and pick up on other local issues, for example progress with a particular development scheme, or another Council service area. Full responses have also been made to these points for completeness.
- 3.6 The Council utilised the findings of this exercise to amend and refine the Core Strategy policies, as the Proposed Submission Version was drafted during the first part of 2012. The same Core Strategy policy references (e.g. CS3, CS\$) were used between the Preferred Options Report and the Proposed Submission Version, allowing a read across between the documents to be achieved. In this way, those commenting on the Preferred Options Report should find it easy to see how their comments have been accounted for, both within the policies of the Proposed Submission Version and within the “Accounting for the Preferred Options Consultation” document. In addition to this, the Council also considered newly emerging policy, evidence and technical work, and the findings of assessments completed at the Preferred Options stage in drafting the Proposed Submission Version.

4. Proposed Submission Onwards

- 4.1 The Council will publish the Core Strategy Proposed Submission Version for a period of formal consultation in November 2012. The Council will publish a plan it believes to be sound, supported by a range of appropriate evidence and other supporting documents and technical reports. Under the regulations, as described in Part A of this document, consultation responses will be invited in relation to issues of legal compliance and soundness only. Consultees will be encouraged through a variety of methods to ensure that their representations meet these requirements.
- 4.2 Following the conclusion of the consultation period, the Council will log all representations received, and state its formal response to these. The representations, the main issues they raise and the Council’s response will be compiled and set out in a final Report of Consultation for the Core Strategy. The Council will submit this to the Secretary of State as part of the Examination in Public of the Core Strategy. It will be up to the Inspector appointed to lead the Examination to consider

the representations and the extent to which they raise issues which affect the legal compliance and soundness of the Core Strategy.

For more information log on to
www.knowsley.gov.uk/LocalPlan

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